



Republic of the Philippines
DEPARTMENT OF THE INTERIOR AND LOCAL GOVERNMENT
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MEMORANDUM CIRCULAR

No: 2020-095

22 JUN 2020

TO : ALL PROVINCIAL GOVERNORS, CITY MAYORS, MUNICIPAL MAYORS, LOCAL CHIEF EXECUTIVE OF BARANGAYS AND ALL DILG UNDERSECRETARIES, ASSISTANT SECRETARIES, REGIONAL DIRECTORS, PROVINCIAL DIRECTORS, CITY DIRECTORS, CITY/MUNICIPAL LOCAL GOVERNMENT OPERATIONS OFFICERS, CHIEFS OF ALL DILG ATTACHED AGENCIES AND ALL OTHERS CONCERNED

SUBJECT : REMEDIAL MEASURES ON THE LOCALIZATION OF EXECUTIVE ORDER NO. 70 AND ALL DILG PEACEBUILDING INITIATIVES

1. OVERVIEW

The unprecedented and drastic changes in the condition of our local government units (LGUs) and communities today brought about by the COVID-19 pandemic has prompted the Department to revisit and realign existing guidelines in the implementation of its programs, projects, and activities for this year and the succeeding years to come in view of the demands and limitations of our present circumstances.

2. SCOPE AND COVERAGE

This issuance is issued to all Provincial Governors, City Mayors, Municipal Mayors, Punong Barangays, and all LGU functionaries including DILG regional, provincial, and field offices and personnel as a guide in the continuous implementation of Executive Order No. 70 localization efforts, specifically the conduct of Retooled Community Support Program (RCSP), Capacitating Urban Communities for Peace and Development (CUCPD), among other regional initiatives on the *Lakbay Kapayapaan* Roadmap.

3. GENERAL POLICY

3.1 *Continuation of all peacebuilding initiatives of the Department* – The DILG including its all regional, provincial, and field operating units shall continue the drive of the Department in pursuing civilian-led peacebuilding amidst the pandemic.

Provided, that all activities shall be consistent and adhere to the policies and protocols imposed by the national government through the Inter-Agency Task Force on Emerging Infectious Diseases (IATF-EID), pertinent national government agencies, and the concerned local government units.

- 3.2 *Challenges not as a hindrance but opportunities to innovate* – COVID-19 and the presence of other natural hazards and man-made disasters must not be viewed as a hindrance for the continuing commitment to ensure peace and development and sustain its gains. Hence, in the implementation of all DILG peacebuilding initiatives, regional offices are hereby directed to explore an alternative and enhanced delivery means, such as but not limited to blended approach, use of tri-media platforms, replicating best practices of other regions, and other alternative modes of delivery.
- 3.3 *Infusion of emerging national government priorities in the RCSP* – With the emerging priorities on COVID-19 response and rehabilitation,
- 3.4 *The Retooled Community Support Program* – RCSP is a convergence mechanism for local governments, particularly in the barangay level for the identification of issues and needed government interventions. It is anchored on the empowerment framework that intends to develop people’s capability to organize themselves and own development by bringing about value-chain interventions to uplift their current condition.
- 3.5 *Capacitating Urban Communities for Peace and Development* – CUCPD is a platform for convergence and collaboration among all stakeholders in the local level in championing the drive of improving institutional capacity of LGUs to undertake peacebuilding programs that are development-oriented and context-sensitive to solve the prevailing and emerging issues of the various sectors of society.
- 3.6 *The Regional Lakbay Kapayapaan Roadmap as blueprint for peace and development* - All the peacebuilding and development activities of DILG must be embraced and incorporated in the overall design of the regional *Lakbay Kapayapaan* Roadmap for Peace and Development. The Roadmap should be geared towards just and lasting peace and must be achieved by building a foundation of responsive, accountable and good governance. The Roadmap must also support and enhance the existing peace and development roadmap of local government units through active collaboration and partnership.

4. THE RETOOLED COMMUNITY SUPPORT PROGRAM

4.1 *Regional Offices must comply with the RCSP deliverables* – For 2020, the RCSP work plan is still consistent with the activities enumerated in DILG Memorandum Circular no. 2019-169.¹ This Memorandum shall serve as suppletory guide for regional and field offices on the remedial measures to be observed in the implementation of all peacebuilding initiatives of the Department. Despite the present pandemic and various restrictions that compromised the implementation of the program, the following are the ***non-negotiable activities*** that must be carried-out in target LGUs with proposed modifications:

RCSP Work Plan (per phase)		Proposed modification in the implementation
0 Pre-planning Stage	Orientation of LCEs on Executive Order No. 70 and the RCSP	<p>[4.1.1] If one-on-one interaction is not possible, orientation of LCEs may be done through web-based applications and other alternative method of interactions, enhanced and alternative delivery systems, use of tri-media platforms, and blended interaction approaches. The Local Government Academy and Local Governance Resource Centers shall provide technical support and required facilities. The orientation must also include a discussion and/or reiteration of LCE’s role in COVID-19 pursuant to DILG MC No. 2020-018, as amended,² and gender/cultural sensitivity awareness.</p> <p>[4.1.2] The orientation of LCE must also include the planning and preparation for the conduct of RCSP activities, localization of EO 70, CUCPD (if applicable), implementation of regional <i>Lakbay Kapayapaan</i> roadmap for peace and development, information and awareness briefing on local communist terrorist groups and other threats, among other presentations, briefings, and materials developed by the NTF/RTF-ELCAC.</p>

¹ Guidelines on the Implementation of Retooled Community Support Program

² Guides to Action against Coronavirus

RCSP Work Plan (per phase)		Proposed modification in the implementation
1 Shape Organization of RCSP Team and RCSP Core Team	Organize and convene the RCSP Teams and Core Teams	[4.1.3] The DILG Regional Director shall be the primary responsible in organizing and convening the RCSP Team and Core Teams. ³ However, considering the present condition, the DILG Regional Director is hereby allowed to streamline, recompose, realign, and harmonize membership of the RCSP Teams to avoid duplication. Provided, that the extremely essential national government agencies must be properly represented. LGUs are encouraged to partner with the Department of Education in urging public school teachers to take an active role in community learning sessions, if circumstances allow, include accredited local civil society organizations to help in the information drives on peace and development and COVID 19 programs and projects, and other safety measures.
2 Access Identification of governance gaps and needed development interventions	Conduct of <i>serbisyo caravan</i>	[4.1.4] The conduct of <i>serbisyo caravan</i> and <i>ugnayan sa barangay</i> shall be implemented regularly throughout the year in target areas for as long as it is under general community quarantine or the new normal.
	Conduct of <i>ugnayan sa barangay</i> and solution-seeking tables, needs assessment for the identification of primary and secondary issues, and other needed government interventions	[4.1.5] The conduct of <i>serbisyo caravan</i> and <i>ugnayan sa barangay</i> must comply with all pertinent issuances of IATF on the observance of strict physical distancing, maximum allowed individuals for social gathering, mandatory wearing of

³ DILG MC No. 2019-169, item 9.2.1 provides “***DILG Regional Director shall serve as the convergence facilitator for NGAs and regional line agencies*** towards the successful implementation of RCSP ***to include the task of ensuring that national line agencies participate in the entire RCSP process*** (emphasis supplied)

RCSP Work Plan (per phase)		Proposed modification in the implementation
		<p>facemasks and other personal protective equipment,⁴ etc.</p> <p>[4.1.6] LCEs are encouraged to be present during the conduct of <i>serbisyo caravans</i> and <i>ugnayan sa barangays</i> in compliance to DILG MC 2020-054⁵ and sec. 5.1.1.5 of DILG MC No. 2020-023.⁶</p>
	Match development gaps and needed development interventions with current LGU programs, projects, and initiatives	[4.1.7] The matching of gaps and needed development interventions list shall be primarily supervised by the DILG Provincial Director through the Cluster Heads and spearheaded by the assigned MLGOO together with the concerned LCE and LGU functionaries.
	Conduct of convergence meeting with provinces and concerned national government agencies	[4.1.8] The DILG, in coordination with the RDC and/or RPOC secretariat, must ensure that all the results and information gathered during the RCSP process are briefed to the respective RDC and/or RPOC, and assigned CORDs to be included as the agenda for the next regular meeting.
3	<p>Transform</p> <p>Implementation of priority programs, projects, activities (PPAs)</p>	<p>[4.1.9] The workshop on strengthening BBIs and development of BDP must be consistent with the training on BBIs-strengthening being spearheaded by LGA and policy of NBOO.</p> <p>[4.1.10] Modified capacity-building intervention approaches shall be devised by the respective DILG Regional Offices depending upon the security and safety risks and logistical capacity needs of the target barangays.</p>

⁴ DILG Memorandum Circular No. 2020-071 entitled “Mandatory Wearing of Face Masks or other Protective Equipment in Public Areas”

⁵ Conduct of Community Visit of Local Chief Executive to Component Local Government Units

⁶ Amended Guide to Action against the 2019 Novel Coronavirus Acute Respiratory Disease

RCSP Work Plan (per phase)		Proposed modification in the implementation
	Facilitate convergence among LGUs and responsive government agencies for the resolution of secondary issues (socio-economic, cultural, political, structural issues)	[4.1.11] The DILG Regional Office shall render assistance to LGU in facilitating convergence among responsive government agencies for the resolution of secondary issues and to conduct close monitoring towards the resolution of these issues.
4 Sustain Empowerment of LGUs and communities	Assist LGU in crafting/enhancing their BDP/AIP	[4.1.12] The assigned MLGOO shall be the primary responsible in assisting the LGU in the crafting of their BDP/AIP through capacity-building activities, regular coaching sessions, and technical assistance to the target barangay. The MLGOO shall also be responsible in ensuring vertical linkage of the BDP to the CDP, while the DILG Provincial Director must ensure its inclusion to the provincial government priorities. The DILG Regional Director must then ensure its inclusion to the priority PAPs of the RDC for immediate funding.
	Conduct of information drives on peace, security, and development	[4.1.13] The conduct of regular information drives on peace and development must also include communication of LGU programs and projects, information drive on COVID-19 and pressing health issues endemic in the area, applicable programs and other financial packages. Furthermore, the conduct of strengthening community security and safety mechanisms and structures must be aligned and consistent to the efforts of professionalizing the Barangay Peace and Order Safety Officers, capacity development on first aid response being spearheaded by BJMP, BFP, and PNP, and strengthening of
	Strengthen community security, and safety mechanism and structures	

RCSP Work Plan (per phase)		Proposed modification in the implementation
		barangay-based crisis management and emergency response unit.
5 Monitor Sustainability measures	Continue monitoring and evaluation of peace and development situation in the target barangay	[4.1.15] The DILG Regional Office shall render assistance to LGU in facilitating convergence among responsive government agencies for the resolution of primary issues and to conduct close monitoring towards the resolution of these issues. A continuing intervention must be carried out until primary issues of the barangay are resolved.
	Facilitate convergence among LGUs and responsive government agencies for the resolution of primary issues (agricultural and agrarian reform issues)	
	Sustainability mechanism in place	[4.1.16] Areas under general community quarantine and new normal are encouraged to explore avenues in organizing the <i>Citizen Movement for Peace and Development</i> as initial stage towards <i>cooperativism</i> to ensure sustainability of government PAPs.

4.2 *Partnership with other National Government Agencies* – EO 70 mandates convergence and collaboration of local government and responsive national government agencies. LGUs, through respective ELCAC local task forces, are encouraged to partner with relevant national government agencies, such as, but not limited to, NYC, PCW, NCMF, DEPED, DSWD, DA, DAR, DENR, DTI, DOLE, CDA, among others on ensuring maximum participation and sustainment of high level of human capital. That is, ensuring development and sharing of knowledge, improving political participation in decision making, economic productivity, promoting public health and safety, among others.

4.3 *Putting on-hold RCSP target barangays* – RCSP target barangay may be put-on-hold strictly on following cases: (1) Increasing trend of COVID-19 positive cases in a municipality/city with RCSP barangay and (2) if safety and security of our field

personnel will be seriously compromised. The DILG Regional Director shall inform the Office of the Secretary through the Office of Undersecretary for Local Government the list of barangays that will be *put-on-hold* until **10 July 2020**. Provided, that any change of targets will be substituted by other newly CSP-cleared barangays by AFP in coordination with its counterpart in the military in coordination with ELCAC Provincial Task Forces/Municipal Task Forces.

4.4 Inclusion of additional targets based on latest CSP of the AFP – The present RCSP target barangays may be expanded to cover the latest CSP result of the AFP. The DILG Regional Office, in coordination with its counterpart in the military in coordination with ELCAC Provincial Task Forces/Municipal Task Forces, may include and expand the target barangays. The DILG Regional Director shall inform the Office of the Secretary through the Office of Undersecretary for Local Government the list of added barangays until **10 July 2020**.

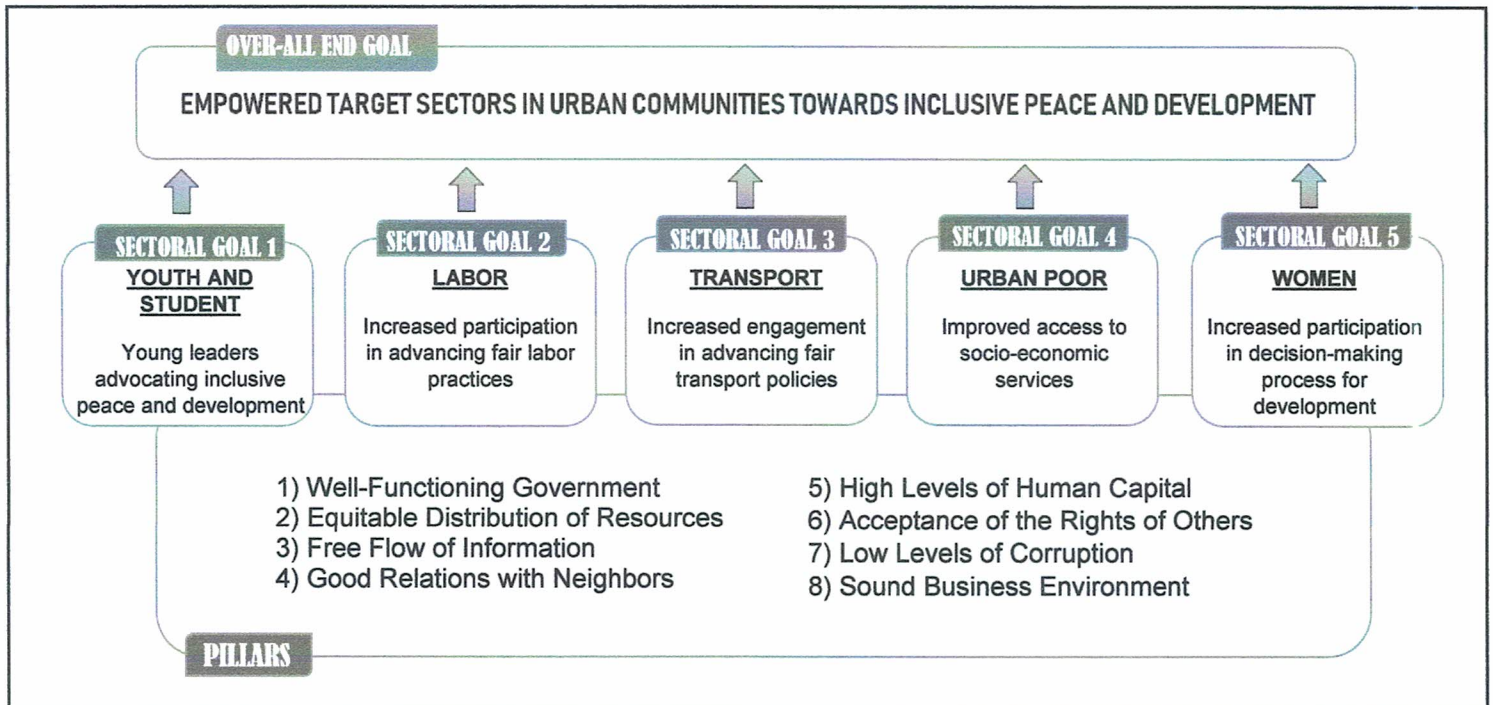
4.5 RCSP Target barangays belonging to HUC – RCSP target barangays under HUCs are also required to follow the RCSP work plan. Furthermore, concerned DILG City Directors must ensure that the same barangay shall also be a priority of the LGU in its roll-out of Capacitating Urban Communities for Peace and Development.

4.6 Tagging of EO70 identified Programs, Projects, and Activities – To ensure proper identification and prioritization of identified needed government interventions, operating units must ensure that programs, activities, and projects identified through the RCSP process shall be tagged as “EO70” or “RCSP” to solicit special attention during the prioritization process in planning.

5. CAPACITATING URBAN COMMUNITIES FOR PEACE AND DEVELOPMENT

5.1 Main objective of CUCPD – being left out to development, inequality, injustice, and oppression in economic, political, and social systems coupled with continuing insensitivity of government actors to the plight of the vulnerable sectors provide for a fertile ground for armed social violence. The main objective of the program is end social violence by empowering Local Chief Executives and Heads of Departments to upscale governance and collectively champion the cause of sustaining peace and development by bridging leadership and enabling LGUs to harness all available opportunities to minimize, if not, eradicate the profound feeling of marginalization of vulnerable sectors of the society and bring them along to benefit from and contribute to good local governance.

5.2 The CUCPD overall framework – The overall end-goal of CUCPD is to empower target sectors to achieve inclusive peace and development. The empowerment of the sector must primarily be led by the LGUs and ably assisted by the national government and the concerned sectors such as (1) Youth and Student, (2) Labor, (3) Transport, (4) Urban Poor, and (5) Women.



5.3 *Principles* – The foundation of the CUCPD is anchored on the principle of Positive Peace developed by the Institute for Economics and Peace (IEP). Positive Peace conceptualized peace that is beyond absence of conflict and violence, it is creating and reinforcing better economic and social structures and outcomes that support an environment where human capital and potentials flourish. The IEP identified eight (8) pillars that comprise Positive Peace adopted herein as the core foundation of CUCPD:

1. *A well-functioning government* - a government that delivers high-quality public and civil services, engenders trust and participation, demonstrates political stability and upholds the rule of law.
2. *An equitable distribution of resources* – the security and assurance of equity in access to resources such as government services pertaining to health, education, and to a lesser extent, equity in income distribution.
3. *A free-flowing and sharing of information* – free dissemination of information that leads to greater knowledge and help individuals, businesses and civil society make better decisions that lead to better outcomes and more rational responses in times of crisis.
4. *A good and harmonious relationship with neighbors* – positive internal and external relations among citizens and communities creating a better

functioning government, regionally integrated and have minimal level of organized internal conflict.

5. *A high level of human capital* – the presence of a society where human capital base reflects the extent to which societies educate citizens and promote the development of knowledge, thereby improving economic productivity, care for the young and social and political participation of all.
6. *An acceptance of the rights of others* – presence of formal laws that regulate and guarantee basic human rights and freedoms, and the informal social and cultural norms that relate to behaviors of citizens
7. *A low level of corruption* – enhances confidence and trust in institutions due to its efficiency in resource allocation and utilization.
8. *A sound business environment* – the strength of economic conditions as well as the formal institutions that support the operation of private sector, competitiveness and economic productivity.

5.4 *Sectoral Goal 1: Youth and student* – At the minimum, LGUs must develop and sustain efforts on inculcating the true sense of patriotism among students and youth anchored on nation-building as well as the rejection of armed struggle as a means towards genuine social change. Propagate and develop among the youth a counter ideology anchored on: *Maka-Diyos, Maka-Tao, Maka-Bansa, Maka-Kalikasan*.

5.5 *Sectoral Goal 2: Labor Sector* – At the minimum, LGUs must address issues on wages, health benefits, occupational safety and hazards, job security, and other labor issues and concerns in order to augment the sectoral organization efforts that shall be undertaken by the Department of Labor and Employment. Furthermore, LGUs are also encouraged to institutionalize a tripartite mechanism (worker-management-government) in order to counter the radical union infiltration of private companies.

5.6 *Sectoral Goal 3: Transport Sector* – At the minimum, LGUs must intervene on issues of their local transport organization, such as but not limited to, transport fare, augmentation and mitigation of the impact of fuel prices, in relation to the energy policy of the government, livelihood and economic enhancement interventions, policy review on traffic regulation as complementary to sectoral consolidation of this group, among others.

5.7 *Sectoral Goal 4: Urban Poor Sector* – At the minimum, LGUs must address and improve access to government services for urban poor communities through

regular conduct of government service caravans, job fairs, financial literacy and livelihood training programs, among others

- 5.8 Sectoral Goal 5: Women Sector – At the minimum, LGUs must ensure that the fundamental rights and welfare of women are consistently advocated specifically their indispensable participation and role in decision-making all in the context of women empowerment and equality.
- 5.9 *The CUCPD Process and LGU Peacebuilding plan* – Gearing towards the operationalization of convergence and collaboration among government and sectoral stakeholders, LCEs and all LGU functionaries must develop a mechanism of collaboration and coordination. This mechanism must result into an efficient and effective channel to brainstorm the innovative approaches in crafting the LGU's Peacebuilding Plan. The peacebuilding plan must cover the strategic direction and roadmap of the community towards attaining sustainable peace by further defining the eight pillars of positive peace, setting-up its success indicators for every pillar, and a functional monitoring and evaluation. Overall, the peacebuilding plan must serve to bridge the gap between the government and the vulnerable sectors by bringing them into the banquet of governance, determine and provide solution to the prevailing and emerging issues and concern of the sector that hampers their potentials, which if left unsettled will lead to relapse into insurgency and social violence.
- 5.10 *Strategies for engagement* – The LGU must assist the National and Regional Task Forces Sectoral Unification Capacity- Building and Empowerment Cluster in ensuring effective and efficient implementation of programs on good governance, ensuring peace, and sustainable development. The LGU, through CUCPD, must also devise its own strategies for a participatory and inclusive engagement that increases the latitude for dialogue and decreases the structures of inequities.
- 5.11 *Institutional Arrangements* – the DILG issued Memorandum Circular No. 2019-125 mandating all LGUs nationwide to create Taskforces on Ending Local Communist Armed Conflict (ELCAC). The LCE must utilize the existing ELCAC Task Forces and commence reframing of counter-insurgency into peacebuilding as an overarching theme in addressing conditions conducive to the spread of insurgency.
- 5.12 *Change of attitudes and demand for transformative leadership* – in the climate that sustainability of peace and development efforts are being challenged, trust to government institutions must be restored first. The CUCPD encourages LCEs and LGU functionaries to be transformative leaders by redefining the relationship of power and influences and changing inept structures into responsive and sensitive to the local social, cultural, institutional, and economic context.

5.13 *Roles and Responsibilities of LCE* – all LCEs are hereby encouraged to craft or update existing comprehensive peacebuilding plan by adopting and institutionalizing the CUCPD framework and process as an overarching guidepost. Furthermore, LCEs and its functionaries are likewise encouraged to (1) strengthen existing initiatives of LGU relevant to creating communities for peace and development, (2) create an inclusive platform and open existing avenue for participation of sectors in governance, (3) empower and capacitate all sectors to the planning and decision-making of the LGUs, (4) determine and establish a facility for fast, flexible, and catalytic funding mobilization imbued with transparency and accountability to support the CUCPD, (5) jumpstart local initiatives that stimulate interests from local business investors to infuse more capital investments, engage in local businesses or enterprises, generate jobs and ensure economic activities in the community, and (6) support and sustain all peace and development initiatives of the national government.

6. ROLE OF DILG REGIONAL OFFICE AND ITS DIVISIONS – in addition to the regular functions of respective divisions of DILG regional offices, without prejudice to the exercise of the Regional Director's control and supervision, but simply to set expectations from every division in light of emerging priorities, we are prescribing the minimum standard roles and responsibilities of every division, to wit:

6.1 Office of the Regional Director

1. Provide strategic and operational leadership and overall direction to EO 70 localization in the region, implementation of RCSP, CUCPD, and operationalize the *Lakbay Kapayapaan* roadmap and its action plan.
2. Facilitate enabling convergence mechanisms between and among responsive government agencies in the regional level utilizing various platforms of engagement, such as but not limited to the (1) Regional Development Council, (2) Regional Peace and Order Council, (3) Regional Taskforce-ELCAC, including national government agencies and the private sector to channel the demand for developments and provide the same as identified by the community through RCSP.
3. Operationalize the guidance and pronouncement from higher management pertaining to the Department's program implementation, alignment of existing targets, programs, projects, and activities as well as outcomes to all EO70 localization initiatives
4. Update the Central Office through official channels to any developments, status, and agreements on the emerging priorities and updates in the region in connection with the localization and roadmap implementation.

6.2 Local Government Capacity Development Division

1. Supervise the implementation of capacity-building programs including citizenship development initiatives in the regional, provincial, and field operations.
2. Assist the ORD in ensuring convergence within the DILG family, other government agencies and stakeholders in response to the requirements of EO 70 localization, RCSP, CUCPD, and the implementation of Lakbay Kapayapaan roadmap and its action plan.

6.3 Local Government Monitoring and Evaluation Division

1. Ensure proper translation of guidance, directives, and orders of the higher management to a holistic, effective, efficient, responsive policy for our regional, provincial, and field operating units.
2. Maintain a functional progress monitoring and results-based evaluation system focused on measuring LGU performance as well as collate and analyze all generated reports from the field as basis for providing evidenced-based feedback to the higher management and various national government agencies.

6.4 Finance and Administration Division

1. Provide the overall financial and administrative support to the regional and field offices in budget delivery planning and updated expenditure tracking.

6.5 Project Development Management Unit

1. Assist and provide technical assistance to LGUs in the development of project brief, project proposal, detailed engineering designs, among other required documents for submission to access/avail project grants to LGUs
 2. Design a functional monitoring mechanism for project progress monitoring and submit regular reports on project status real-time via google drive and/or other means of electronic submission.
7. **ANTI-COVID-19 PROTOCOLS AND SAFETY MEASURES** – All DILG field personnel and operating units must ensure compliance to all IATF and DOH issuances, resolutions, and directives pertaining to safety measures against COVID-19 are properly and strictly enforced.
8. **LOCALIZATION OF ELCAC CLUSTERS** – A separate issuance and policy shall be issued on the localization of ELCAC Clusters.

9. **ADJUSTMENTS OF REGIONAL OPB FOR C4PEACE** – The Regional Offices are allowed to adjust or realign their respective Operations Plan and Budget for C4PEACE to accommodate changes on financial allocation, program implementation, and physical-financial accomplishment timelines.
10. **FUNDING ARRANGEMENT** – In case there is a surplus in the budget due to the reduced activities, Regional Offices are authorized to use the remaining amount to fund the (1) activities in the *Lakbay Kapayapaan* Roadmap for Peace and Development and (2) other peacebuilding and peace promoting activities in the region to support local government units. Furthermore, explore the use of tri-media platforms, radio, televisions, and other alternative/enhanced delivery systems to meet the program objectives and deliverables so long that it is consistent to all COA and DBM accounting and auditing rules and regulations.
11. **EFFECTIVITY** – This Memorandum shall take effect immediately.

For strict compliance.


EDUARDO M AÑO
Secretary

